

Message Text

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FM USDEL SECRETARY IN PRETORIA

TO SECSTATE WASHDC IMMEDIATE

S E C R E T SECTO 27164

NODIS

FOR MCMANAWAY AND EGAN FROM EAGLEBURGER

EO 11652: GDS

TAGS: OVIP (KISSINGER, HENRY A)

SUBJ: TERRORISM SECTION OF UNGA SPEECH

1. FOLLOWING, FOR YOUR EYES ONLY (PLUS HECK AND S/CT),
IS A DRAFT TERRORISM SECTION FOR THE SECRETARY'S UNGA
SPEECH. I WOULD LIKE YOUR COMMENTS, ADDITIONS, CORREC-
TIONS, DELETIONS, ETC. HOWEVER, I DO NOT REPEAT NOT
WANT TO HEAR THAT IF THE USG PROPOSES SOMETHING IT WILL
NEVER FLY AND THEREFORE WE SHOULD DO NOTHING. IT IS
PRECISELY TO THAT QUESTION THAT THE LATEST PART IS
ADDRESSED.

2. BEGIN QUOTE: WHILE WE CONTINUE OUR SEARCH FOR WORLD
PEACE AND SECURITY WE ARE PLAGUED BY A BRUTAL AND
INDISCRIMINATE FORM OF INTERNAATIONAL VIOLENCE--
TERRORISM. A FEW SMALL GROUPS OF COWARDLY MEN AND
WOMEN HAVE REJECTED THE NORMS OF CIVILIZED BEHAVIOR AND
WANTONLY TAKEN THE LIVES OF INNOCENT MEN, WOMEN AND
CHILDREN--ALL IN THE VAIN PURSUIT OF THEIR OWN SELFISH
AND CURRUPT ENDS. SINCE I LAST ADDRESSED THIS BODY ONE
YEAR AGO, THERE HAVE BEEN 8 HIJACKINGS, 20 KIDNAPPINGS,
30 ARMED ATTACKS AND 95 BOMBINGS PERPUTRATED BY
INTERNATIONAL TERRORISTS. OVER 60 PEOPLE HAVE LOST THIER
LIVES AND 166 HAVE BEEN INJURED. THE TIME HAS COME--
INDEED IT HAS LONG SINCE PASSED--FOR THIS ORGANIZATION

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TO ACT TO PUT AN END TO THIS CRIMINAL BEHAVIOR. IT IS

TIME THIS ORGANIZATION SAID TO THE WORLD THAT THE BRUTAL MURDER OF INNOCENT VICTIMS CANNOT BE ABSOLVED--CANNOT BE EXCUSED--BY THE HOLLOW DECLARATION OF LOFTY MOTIVES. TO ACCEPT OR CONDONE SUCH CRIMES BECAUSE OF POLITICAL MOTIVATION IS TO TURN OUR BACKS ON THE UNIVERSAL MORAL AND LEGAL CODES WHICH GUIDE ALL ENLIGHTENED PEOPLES. CRIMINAL ACTS AGAINST HUMANITY, WHATEVER THE PROFESSED MOTIVE, CAN NEVER BE EXCUSED BY ANY CIVILIZED NATION. AN CLEARLY THOSE NATIONS THAT OPENLY BOAST OF THEIR SUPPORT FOR TERRORISTS, THOSE NATIONS THAT OFFER THESE CRIMINALS SAFEHAVEN, FINANCIAL ASSISTANCE AND TRAINING HAVE LOST THE RIGHT TO CLAIM THAT THEY THEMSELVES ARE CIVILIZED.

3. THE THREAT OF TERRORISM CLEARLY THRANSCENDS NATIONAL BOUNDARIES. IT CAN ONLY BE DEALTH WITH THROUGH THE COOPERTIVE EFFORTS OF ALL NATIONS. IN 1972, THE UNITED STATES PROPOSED TO THE UNITED NATIONS A NEW INTERNATIONAL CONVENTION FOR THE COOPERATIVE PREVENTION AND PUNISHMENT OF CERTAIN ACTS OF INTERNATONAL TERRORISM, COVERING KIDNAPPING, MURDER AND OTHER ACTS OF VIOLENCE. REGRETTABLY, OUR PROPOSAL WAS NOT ADOPTED, AND THE CONSEQUENCE HAS BEEN UNECESSARY LOSS OF INNOCENT LIVES THAT COULD HAVE BEEN SAVED. ONCE AGAIN, WE URGE THAT OUR PROPOSAL, OR A SIMILAR ONE, BE ADOPTED AS A MATTER OF HIGHEST PRIORITY.

4. WE ARE CONVINCED THAT MORE STRINGENT STEPS MUST BE TAKEN URGENTLY BY THE INTERNATIONAL COMMUNITY TO DENY SKYJACKINGS AND TERRORISTS A SAFE HAVEN AND TO ESTABLISH SANCTIONS AGAINST STATES WHICH SUPPORT, HARBOR OR FAIL TO RPOSECUTE OR EXTRADITE THEM. WE ALSO BELIEVE THAT ADDITIONAL MEASURE ARE REQUIRED TO PROTECT PASSENGERS IN BOTH TRANSIT AND TERMINAL AREAS, AS WELL AS IN FLIGHT. WE INTEND, DURIN THIS SESSION OF THE GENERAL ASSEMBLY, TO PROPOSE FOR CONSIDERATION MEASURES TO ACHIEVE ALL OF THESE OBJECTIVES. FURTHER, THE UNITED STATES INTENDS TO DISCUSS WITH OTHER GOVERNMENTS THE POSSIBILITIES OF DEVELOPING--PERHAPS ON A REGIONAL BASIS--NEW MEASURES AND SANCTIONS TO DENY THE INTERNATIONAL TERRORISTS THE
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OPPORTUNITY TO COMMIT MURDER.

5. WE SHALL WORK WITHIN THEINTERNATIONAL CIVIL AVIA-TION ORGANIZATION (ICAO) TO EXPAND ITS PRESENT TECHNICAL ASSISTANCE CAPABILITIES TO INCLUDE THE SECURITY OF AIR CARRIERS AND TERMINAL FACILITIES. WE BELIEVE THE EXPERIENCE AND ASSISTANCE OF PRIVATE CARRIERS AND GOVERNMENTS WHO HAVE ALREADY DEVELOPED SUCH

CAPABILITIES CAN BE DRAWN UPON. AS A START, WE URGE THE UNIVERSAL IMPELEMENTATION OF AIRPORT SECURITY STANDARDS ADOPTED BY ICAO IN 1975. WE ARE PREPARED TO ASSIST THE EFFORTS OF OTHER GOVERNMENTS TO IMPLEMENT THOSE STANDARDS.

6. MY GOVERNMENT WILL SUPPORT ANY NEW INITIATIVE WHICH WILL ENSURE THE SAFETY OF INTERNATIONAL TRAVELERS. WE ARE PREPARED TO WORK CLOSELY WITH LIKE-MINDED GOVERNMENTS TO DEVELOP EFFECTIVE ANTI-TERRORIST MEASURES AND TO OBTAIN THEIR INTERNATIONAL ACCEPTANCE. WE WILL WARMLY WELCOME SIMILAR INITIATIVES FROM OTHER MEMBERS OF THIS BODY.

7. BUT LET ME BE CLEAR ON ONE POINT. THE UNITED STATES WILL DO EVERYTHING HUMANLY POSSIBLE TO WORK COOPERATIVELY HERE IN THE UNITED NATIONS AND IN OTHER INTERNATIONAL BODIES TO PUT AN END TO THE SCOURGE OF TERRORISM. BUT IF SUCH EFFORTS ARE BLOCKED BY THOSE WHO ARE PREPARED TO SEE INNOCENT PEOPLE DIE IN THE PURSUIT OF THEIR OWN POLITICAL ENDS, THEN THE UNITED STATES WILL ACT OUTSIDE THIS BODY, IN CONJUNCTION WITH ALL THOSE WHO WILL JOIN WITH US--OR ALONE IF NECESSARY--TO DO WHAT IT CAN TO PREVENT TERRORISM AND TO BRING ITS PERPETRATORS TO JUSTICE. TO PUT IT BLUNTLY, THE UNITED STATES WILL DO EVERYTHING IT CAN TO PROTECT THE LIVES OF ITS CITIZENS AS THEY TRAVEL AT HOME OR ABROAD. AND THERE ARE TOOLS AT HAND, IF WE ARE FORCED TO SUE THEM.

--PRIMARY AND SECONDARY BOYCOTTS AGAINST THOSE STATES THAT HARBOR OR OTHERWISE SUPPORT TERRORISTS MAY HAVE TO BE CONSIDERED.

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AAWE MAY DECIDE WE WILL HAVE TO RESTRICT GOVERNMENT GUARANTEES ON INVESTMENT BY US FIRMS IN COUNTRIES WHICH HARBOR OR SUPPORT TERRORISTS.

--WE MAY DECIDE TO IMPOSE PASSPORT RESTRICTIONS ON THOSE TRAVELLING TO OR FROM SUCH STATES.

--WE MAY BE FORCED TO EXAMINE OUR VISA POLICIES WITH REGARD TO CITIZENS OF THOSE STATES SEEKING TO ENTER THE UNITED STATES.

--WE MAY FEEL IT NECESSARY TO ISSUE TRAVELLERS ADVISORIES TO AMERICAN TOURISTS, TELLING THEM THAT THEIR GOVERNMENT RECOMMENDS THAT THEY SHOULD NOT TRAVEL IN STATES THAT HARBOR OR SUPPORT TERRORISTS,

AND THAT THEY SHOULD AVOID AIRPORTS OR COMMERCIAL CARRIERS WITH LAX SECURITY PROCEDURES.

--WE MAY DECIDE THAT AMERICAN FLAG CARRIERS MAY NOT SERVICE INTERNATIONAL AIRPORTS THAT DO NOT MEET PRESCRIBED SECURITY STANDARDS.

8. THE UNITED STATES PROFOUNDLY HOPES THAT NONE OF THESE UNILATERAL MEASURES WILL BE NECESSARY. TERRORISM IS AN INTERNATIONAL PROBLEM; IT SHOULD, THEREFORE, BE ATTACKED BY THIS ORGANIZATION OF THE WORLD'S NATIONS. BUT ACTIONS MUST COME SOON, OR THE UNITED STATES, AT LEAST, WILL BE FORCED TO GO ITS OWN WAY, MUCH AS WE WOULD PREFER A DIFFERENT COURSE. I REGRET TO SAY IT, LADIES AND GENTLEMEN, BUT OUR PATIENCE IS WEARING THIN, END QUOTE.
KISSINGER

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